#### Hon Simon Watts, Minister of Revenue

#### **Information Release**

## Order in Council: Tax Administration (Reportable Jurisdictions for Application of CRS Standard) Amendment Regulations 2025

#### March 2025

#### **Availability**

This information release is available on Inland Revenue's tax policy website at <a href="https://www.taxpolicy.ird.govt.nz/publications/2025/ir-leg-25-sub-0011">https://www.taxpolicy.ird.govt.nz/publications/2025/ir-leg-25-sub-0011</a>

#### **Documents in this information release**

#	Reference	Туре	Title	Date
1	LEG-25-SUB-0011	Cabinet paper	Order in Council: Tax Administration (Reportable Jurisdictions for Application of CRS Standard) Amendment Regulations 2025	20 February 2025
2	LEG-25-MIN-0011	Minute	Tax Administration (Reportable Jurisdictions for Application of CRS Standard) Amendment Regulations 2025	20 February 2025
3	CAB-24-MIN-0040	Minute	Report of the Cabinet Legislation Committee: Period Ended 21 February 2025	24 February 2025

#### **Additional information**

The Cabinet paper was considered by the Cabinet Legislation Committee on 20 February 2025 and confirmed by Cabinet on 24 February 2025.

One attachment to the Cabinet paper is not included in this information release as it is publicly available:

 Order in Council: Tax Administration (Reportable Jurisdictions for Application of CRS Standard) Amendment Regulations 2024

#### Information withheld

Information that was not in scope of this information release has been withheld.

#### **Accessibility**

Inland Revenue can provide an alternate version of this material if requested. Please cite this document's title, website address, or PDF file name when you email a request to <a href="mailto:policy.webmaster@ird.govt.nz">policy.webmaster@ird.govt.nz</a>

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#### In Confidence

Office of the Minister of Revenue
Chair, Cabinet Legislation Committee

# ORDER IN COUNCIL: TAX ADMINISTRATION (REPORTABLE JURISDICTIONS FOR APPLICATION OF CRS STANDARD) AMENDMENT REGULATIONS 2025

#### **Proposal**

- This paper seeks approval to submit an Order in Council amending the *Tax Administration (Reportable Jurisdictions for Application of CRS Standard) Regulations* 2017, to the Executive Council.
- The Order, to be made under section 226D of the Tax Administration Act 1994, will add Armenia, Jordan, Rwanda, Senegal, and Tunisia to the existing list of 106 'reportable jurisdictions' that New Zealand maintains for the purpose of the *Automatic Exchange of Financial Account Information in Tax Matters* (the Common Reporting Standard, or AEOI) rules.
- 3 Reportable jurisdictions are those that Inland Revenue is authorised to share financial information with under the AEOI rules.

#### **Policy**

- The making of the proposed Order is a routine matter and has not required any new policy decisions.
- AEOI is an international initiative, led by the G20 and OECD, for cooperation between jurisdictions in the detection and prevention of 'offshore tax evasion'. Offshore tax evasion occurs when people hide their wealth from tax authorities by locating it in offshore accounts. To counter this, AEOI rules require financial institutions worldwide to (i) identify accounts held or controlled by non-residents and (ii) annually report information on those non-residents and accounts to local tax authorities. The tax authorities then may exchange the information under tax treaties, to ensure that each country receives the relevant information needed to be able to verify that its residents are correctly reporting all offshore wealth and income for tax purposes.
- New Zealand incorporated the AEOI rules into the Tax Administration Act 1994 in 2017 and Inland Revenue has been conducting annual exchanges of AEOI information since then. The original list of reportable jurisdictions established in 2017 for the initial exchanges has grown each year as additional jurisdictions joined the initiative. Armenia, Jordan, Rwanda, Senegal, and Tunisia are the new jurisdictions to be added for this year's update of the list.
- The AEOI rules, as enacted, authorise Inland Revenue to provide AEOI information to jurisdictions approved by Order in Council as 'reportable jurisdictions'. The Order in

Council mechanism was included because AEOI involves automated exchange of a considerable amount of highly sensitive personal and financial information. Government oversight and the ability to refuse exchange with particular jurisdictions is a safeguard. It is, however, a safeguard of last resort as it co-exists with many other international and domestic safeguards that are designed to ensure information is only exchanged, held and used as intended.

8 By joining the AEOI initiative, these jurisdictions have also become participating jurisdictions that share tax information with New Zealand.

#### Timing and 28-day rule

I propose that the Order come into force on 31 March 2025, to coincide with the beginning of the next AEOI reporting/exchange cycle on 1 April 2025. This timing can be met without a waiver of the 28-day rule.

#### Compliance

- 10 The proposed Order complies with:
  - 10.1 the principles of the Treaty of Waitangi;
  - 10.2 the rights and freedoms contained in the New Zealand Bill of Rights Act 1990 and the Human Rights Act 1993;
  - 10.3 the principles and guidelines set out in the Privacy Act 1993;
  - 10.4 relevant international standards and obligations;
  - 10.5 the Legislation Guidelines (2021 edition), which are maintained by the Legislation Design and Advisory Committee.

#### Regulations review committee

I am not aware of any grounds for the Regulations Review Committee to draw the Order in Council to the attention of the House of Representatives under Standing Order 327.

#### **Certification by Parliamentary Counsel**

12 The Parliamentary Counsel Office has certified that the Order is ready to be submitted to Cabinet.

#### Impact analysis

#### **Regulatory Impact Statement**

The Ministry for Regulation has determined that this proposal is exempt from the requirement to provide a Regulatory Impact Statement on the grounds that it has no or only minor impacts on businesses, individuals, and not-for-profit entities.

#### **Climate Implications of Policy Assessment**

The Climate Implications of Policy Assessment (CIPA) team has been consulted and confirms that CIPA requirements do not apply to this proposal as it not expected to result in any significant, direct emissions impacts.

#### **Communications**

As for previous updates, Inland Revenue will advise all financial institutions and others registered as an AEOI stakeholder of the change to the reportable jurisdictions list by email. Inland Revenue will also publish an article about the change in its monthly *Tax Information Bulletin* publication.

#### Proactive release

16 I propose to proactively release this Cabinet paper, associated minutes and key advice papers (except for officials' personal details) within 30 working days of Cabinet making final decisions.

#### Consultation

- Public and Agency consultation on the reportable jurisdictions list was undertaken during the development of the initial list of reportable jurisdictions in 2017. When the list was first amended, financial institutions and AEOI stakeholders were asked to provide feedback on whether adding additional reportable jurisdictions would create any difficulties or concerns. No issues were raised during either of these consultation rounds. For most New Zealand financial institutions, this change will have no implications as they have taken a wider approach and provide AEOI information of tax-residents for all jurisdictions.
- Given the lack of any concern during these prior rounds, no additional public consultation was undertaken on this occasion. The Ministry of Foreign Affairs and Trade was consulted on whether the addition Armenia, Jordan, Rwanda, Senegal, and Tunisia to the list raises any concerns and did not identify any. The Treasury was informed.

#### Recommendations

#### I recommend that the Committee:

- note that the *Tax Administration (Reportable Jurisdictions for Application of CRS Standard) Amendment Regulations 2025* is a routine annual update made under section 226D of the Tax Administration Act 1994 and that no new policy decisions were required;
- agree to add Armenia, Jordan, Rwanda, Senegal, and Tunisia to the existing list of 106 reportable jurisdictions that Inland Revenue is authorised to provide financial account information to under the OECD *Automatic Exchange of Financial Account Information in Tax Matters* initiative;

- authorise the submission to the Executive Council of the *Tax Administration* (Reportable Jurisdictions for Application of CRS Standard) Amendment Regulations 2025;
- 4 **note** that the *Tax Administration (Reportable Jurisdictions for Application of CRS Standard) Amendment Regulations 2025* will come into force by 1 April 2025.

Authorised for lodgement

Hon Simon Watts

Minister of Revenue



# Cabinet Legislation Committee

#### Minute of Decision

This document contains information for the New Zealand Cabinet. It must be treated in confidence and handled in accordance with any security classification, or other endorsement. The information can only be released, including under the Official Information Act 1982, by persons with the appropriate authority.

# Tax Administration (Reportable Jurisdictions for Application of CRS Standard) Amendment Regulations 2025

Portfolio Revenue

On 20 February 2025, the Cabinet Legislation Committee:

- 1 noted that the Tax Administration (Reportable Jurisdictions for Application of CRS Standard) Amendment Regulations 2025 is a routine annual update made under section 226D of the Tax Administration Act 1994 and that no new policy decisions are required;
- 2 agreed to add Armenia, Jordan, Rwanda, Senegal, and Tunisia to the existing list of 106 reportable jurisdictions that Inland Revenue is authorised to provide financial account information to under the OECD Automatic Exchange of Financial Account Information in Tax Matters initiative;
- 3 authorised the submission to the Executive Council of the Tax Administration (Reportable Jurisdictions for Application of CRS Standard) Amendment Regulations 2025 [PCO 26977/5.0];
- 4 **noted** that the Tax Administration (Reportable Jurisdictions for Application of CRS Standard) Amendment Regulations 2025 will come into force on 31 March 2025.

Tom Kelly Committee Secretary

#### Present:

Rt Hon Winston Peters

Hon David Seymour

Hon Chris Bishop (Chair)

Hon Louise Upston

Hon Shane Jones

Hon Brooke van Velden

Hon Judith Collins KC

Hon Tama Potaka

Hon Nicole McKee

Hon Casey Costello

Hon Chris Penk

Hon Andrew Bayly

Hon Scott Simpson, MP

Jamie Arbuckle, MP

Todd Stephenson, MP

#### Officials present from:

Officials Committee for LEG Leader of the House's Office Attorney-General's Office



Not in scope

## **Cabinet**

### Minute of Decision

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### Report of the Cabinet Legislation Committee: Period Ended **21 February 2025**

On 24 February 2025, Cabinet made the following decisions on the work of the Cabinet Legislation Committee for the period ended 21 February 2025:

LEG-25-MIN-0011	Tax Administration (Reportable Jurisdictions for Application of CRS Standard) Amendment Regulations 2025 Portfolio: Revenue	CONFIRMED
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Not in scope		

Rachel Hayward Secretary of the Cabinet